

PARTICIPATORY BUDGETING PILOT BID FORM

POLICE AUTHORITY: NORTHUMBRIA (bid from Safe Newcastle - Pioneer Area)

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Newcastle
NE1 8 PR

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SELECTION CRITERIA - Essential criteria

1. Have both senior level Police Authority and the Chief Constable made a deliverable commitment to engage with local people at a public Participatory Budgeting (PB) event before 31 March 2009? [Please state their names]

YES

- Chief Constable : Mike Craik,
- Northumbria Police Authority : Chair Councillor Mick Henry

2. Have you secured commitment from the relevant CDRP/CSP? [Please state which and give contact details]

YES

- Safe Newcastle (Newcastle CDRP)
Chair Councillor Anita Lower
c/o Newcastle City Council
Civic Centre
Newcastle
NE1 8PR
- Vice Chair Chief Superintendent Paul Weir (Newcastle Area Commander)
Etal Lane Police Station
Newcastle
NE5 4AW

3. Have you identified an appropriate source of funding for allocation specifically to help tackle community safety problems in the specified community? [Please state brief details of source and sum committed]

BID IN RESPECT OF NEWCASTLE NJC PIONEER AREA/ SAFE NEWCASTLE

- £30,000 Newcastle City Council
 - £20,000 Home Office funding
- Total budget = £50,000

4. Have adequate capacity and resources been committed to fully engage with the community as required (but accepting clear boundaries on what the police, partners and others would be expected to do)? [Please state brief details]

Safe Newcastle and the City Council's U Decide Team would jointly lead the project with support from frontline City Council officers including ward co-ordinators, community development workers, play and youth workers, neighbourhood wardens and other relevant officers as required to develop community projects and ensure the participation of hard to reach / hear groups.

The U Decide Team would commit 3 FTE officers to co-ordinate these resources and ensure the full participation of the local communities

Safe Newcastle partners would commit resources from Northumbria Police - Relevant Area Inspector who will act as chief liaison officer from the police for the PB events plus other neighbourhood policing staff and PCSO's as necessary

Safe Newcastle Community Safety Unit staff will assist with development of bids, attend roadshows and spending events

Responsible Authorities -Tyne and Wear Fire and Rescue service, Probation service, PCT will participate in roadshows and spending events

5. Is there a commitment to proper monitoring and swift evaluation of the process, and to sharing the results? [Please state brief details]

The specified communities we intend to work in are the Newburn and Denton wards in Newcastle. We will deliver 2 separate programmes with spending events in each ward. They are adjacent geographically and share some community safety issues and social characteristics which creates potential for complementary projects to emerge in both wards.

Officers are committed to completing both a short term evaluation of the process and a longer term evaluation of the wider community safety outcomes and impact of the pilot.

Using in-house electronic voting equipment, the U Decide Team will gather quantitative data at the spending events on participants' experience of the process which can be shared immediately thereafter.

An external researcher from Bradford University has been evaluating the Newcastle Council 2008 programme and will be invited to gather qualitative evidence at the Spending events in Newburn and Denton to support this data.

The longer term evaluation of the impact of community safety outcomes would take place over 2009/10 and Safe Newcastle would report on the findings.

DESIRABLE CRITERIA (You may also wish to demonstrate the following)

6. Is a programme in place to design and deliver the PB process involving, as far as practicable, the Police, the Police Authority, CDRP, elected councillors, the Local Authority and local residents? [Please state which of these have agreed to participate and refer as appropriate to LSP/LAA and/or other organisations with an interest in Community

Safety which offer support]

As outlined above, Safe Newcastle partners including the police and police authority, together with the City Council's U Decide Team would jointly lead the project. The U Decide Team would commit 3 FTE officers to co-ordinate these resources and ensure the full participation of the local communities.

PB is a priority for the City Council's leadership and Executive and all six local ward councillors together with the Council's community safety portfolio holder (who also chairs the CDRP) have been consulted and will be involved in the design and delivery of the PB process.

Local residents in the two proposed pilot wards, Denton and Newburn, have participated in past U Decide projects and share the ambitions of the local authority to build on this work. At the 2008 spending events, over 95% of participants in these wards said they would take part in U Decide again given the opportunity.

7. Do you intend to build on any structures already in place such as good local partnership working and/or existing community engagement practice? [Please state brief details]

Safe Newcastle's Neighbourhood Approach

There is now an increased emphasis on delivery at a neighbourhood level nationally through: e.g. the development of neighbourhood policing; the neighbourhood crime and justice agenda Together and Respect agendas to tackle anti-social behaviour. National research demonstrates that people are more fearful of crime if they live in a high crime area, are poorly informed about crime in their neighbourhood, feel powerless and isolated, and/or are subject to persistent anti social behaviour. Safe Newcastle has recognised these issues and understands that lack of public confidence in public sector service providers also impact people's sense of security in their own neighbourhood. This has created the need for greater co-ordinated working at a local level to improve: local neighbourhood conditions; the sense of safety felt by local residents and communities; trust and confidence in the police and local service providers; and community engagement. In response Safe Newcastle, with partners, developed Safe Neighbourhoods.

Safe Neighbourhoods

There are now 23 ward based SNAPS (Safe Neighbourhoods Action and Problem Solving) groups across Newcastle. These enable Northumbria Police, the City Council, Your Homes Newcastle, Fire and Rescue Service, other relevant organisations and communities to work together to solve problems of crime and anti social behaviour, improve neighbourhood conditions and feelings of safety. Safe Neighbourhoods is making a real difference to people's lives by developing early, effective solutions to local community safety concerns and co-ordinating action by local agencies. The benefits of Safe Neighbourhoods include:

- evidence based approach
- involvement of community and voluntary groups
- actions identified are completed
- local resources are co-ordinated
- better communication between services and partners
- better communication with local people

Newcastle's U Decide programme is recognised as a national leader in the PB approach and the Council has delivered 13 PB projects in the city over the past 3 years, earning 2 national awards

and an international Eurocities award. Four of these projects have been delivered in the two proposed pilot wards: 3 in Denton and 1 in Newburn. A strong infrastructure has now developed in these wards to support the PB process, including most notably the U Decide working groups which bring together groups of local PB champions with local councillors and frontline officers to manage the process. Local councillors and frontline officers in both these wards have played a significant role in each of the past projects and are well prepared for the pilot's challenging deadlines. The U Decide Learning Group comprised of local residents, city council officers, and representatives from the third sector and the local universities, provides overview of the PB programme and would continue in this role for the course of this pilot. Meanwhile, each ward has its own U Decide webpage linked up to the individual ward web-pages through which to promote and document the process. For more information on the programme and its achievements, please visit www.newcastle.gov.uk/udecide.

Engaging the community within the work of Safe Newcastle is a vital part of being accountable to communities. Safe Newcastle's Board has representatives from the voluntary, community and business sectors. Voluntary organisations, community networks and/or businesses are engaged across Safe Newcastle's work.

The Partnership has adopted a set of commitments that underpins its approach to engagement.

- to keep each other informed about local crime, anti-social behaviour, drugs, and alcohol issues and action to tackle them
- to actively seek out and listen to each others concerns and make sure they influence decisions to tackle crime, anti-social behaviour, drugs and alcohol issues
- to enable a wide range of representatives to contribute to decision making processes and groups and be clear about when this is not possible
- to work together to identify and meet support, training or resource needs so that we can choose and deliver appropriate interventions to address crime, anti-social behaviour, drugs and alcohol issues

8. Have you got any practical experience of good engagement structures e.g. neighbourhood management, which you could draw upon? [Please state brief details]

There is a variety of existing public forums attended by Neighbourhood policing representatives and the City Council. These include

- Ward Committees held monthly in each ward. These are organised by the council and have a regular crime and community safety slot.
- Police and Community Forums (statutory) organised by the Police Authority
- Pilot Community Safety Forums in a number of wards.

There are already regular arrangements whereby the Ward Committee is combined with the Police and Community Forum in order to ensure that problems raised by the community across policing and local authority issues can be effectively addressed in a single forum. Safe Newcastle is liaising with Northumbria Police Authority to further promote this

Both of the proposed wards have a range of active engagement structures in place to support a Community Safety PB pilot. The ward co-ordinators in both wards arrange bi-monthly ward committee and officer / councillor meetings, and monthly SNAPS partnership meetings which aim to integrate neighbourhood policing, community intelligence and conflict management to promote neighbourhood management. There are also active tenant and resident groups in each of the wards and local environmental groups. In addition, Denton has a Mature Action Group, a developing youth engagement forum and a highly organised Community Partnership. There is also of course, a network of groups and organisations in each ward that have participated in past PB projects.

9. What financial safeguards do you have in place? [Please state brief details]

All submissions will undergo an initial risk assessment to ensure they are fit for purpose. If awarded funding, groups must sign a Grant Aid Conditions form, see Appendix 1 and produce copies of their child and vulnerable adult protection policies where appropriate. If groups do not have these in place, they will be supported to develop the policies. The Grant Aid Conditions form requires groups to provide monitoring information for the period of the grant.

9a. Please state brief details of the way your pilot in a Pioneer area will contribute to the closer working of neighbourhood policing, wider neighbourhood management, council services and other criminal justice services.

Community safety issues are always at or near the top of local concerns and local people have repeatedly demonstrated their wish to become more involved in decision making around community safety and have 'one dialogue' on local crime, anti-social behaviour and policing issues.

Newcastle is a pioneer area for the delivery of the neighbourhood crime and justice agenda and a PB event will provide an opportunity to promote this agenda, particularly by demonstrating links between Neighbourhood Policing and neighbourhood management to deliver a better service to the public and helping to improve the effectiveness of communication with the public. The events will also be used to promote the Policing Pledge in line with the forthcoming Home Office national campaign

PB provides a major opportunity to further enhance elements of neighbourhood policing, and help to bring the police, local authorities and the public closer together by identify common needs. As previously outlined, Safe Neighbourhoods action and Problem-Solving (SNAPS) groups are already operating in each ward in Newcastle to tackle local concerns like anti-social behaviour, particularly youth disorder, graffiti, underage alcohol purchases and so on. SNAPS groups are tackling local issues at a local level and involve the police, a housing provider, working hand in hand with local authority officers, Councillors and the public.

PB also promotes closer partnership working and will involve much more integrated working with partners at the local level. PB recognises the need to engage local people in identifying and tackling crime and community safety issues in their area and community engagement is a fundamental element of a problem solving framework.

9b. Please state brief details of the way your pilot in a Pioneer area will include the involvement of Neighbourhood Crime and Justice Co-ordinators. Work could include:

helping to promote engagement with the public to provide feedback on all matters of crime and justice locally

working to promote the visibility and public awareness of community payback through engagement with local community groups over appropriate work schemes and the provision of information through various channels to local residents about the penalties given to named offenders and the nature of work being undertaken locally

helping to promote services for victims and witnesses, including support services available for victims giving evidence in court and the promotion of local and witness led support schemes

- As part of the promotion to generate awareness of the Participatory Budgeting event with roadshows around the chosen area, Safe Newcastle's Neighbourhood Crime and Justice Co-ordinator will team up with partners from the Responsible Authorities to engage with public on crime issues affecting residents in the locality.
- The Grand Voting events will be used to promote the Policing Pledge and members from

the Responsible Authorities will be on-hand to further engage with the community.

ADDITIONAL INFORMATION (including reason(s) for bidding)

10. Why do you wish to operate a PB pilot? [Please state brief details]

The existing council run PB programme in Newcastle has earned a strong reputation locally, nationally and internationally, and there is a desire from both the Council and the Newcastle partnership (LSP) to expand the work and explore new ways of working. Newcastle Council has made a commitment to develop the programme and where appropriate, devolve mainstream budgets using PB. The Newcastle partnership is interested to explore PB with partner and pooled budgets.

The PB Team is developing a longer term plan for the programme that takes account of this commitment, which includes ambitions to work with the Police Authority to involve communities in neighbourhood policing priorities. This scheme provides an invaluable opportunity to pilot a multi-agency approach to PB with the Police Authority and other responsible authorities in line with our long term plans.

In order to identify suitable locations for the pilot, the Safe Newcastle researcher/ analyst conducted an assessment based on levels of crime and deprivation etc to ensure the recommended area is one in which the long term impact of the PB pilot is likely to be significantly positive. Due to the need to hold a public event within a short timescale, areas were also selected on the basis of already having the PB infrastructure in place in order to ensure a greater likelihood of a successful event. The capacity building requirements to hold an event elsewhere at this stage is such that the likelihood of success is not high.

11. What are your long term plans to sustain the PB process? [Please state brief details]

To promote the sustainability of the programme, the PB Team are looking to develop a locally-owned PB foundation or academy which supports the retention and dissemination of PB good practice between all stakeholders involved in the programme. In this way, the foundation would support a sustainable expansion and refinement of the PB programme in Newcastle.

Following successful evaluation of the pilots, Safe Newcastle would look to build on this success by conducting community safety PB events in other wards and securing funding to do so.

12. Have you seen and agree to observe as far as practicable, the Participatory Budgeting Unit (PBU)'s statement of 'Values, Principles and Standards'? [Yes]

13. Are you able to keep the PBU informed of progress/updates? (The PBU in turn can offer support to pilots). [Yes]

TERMS OF FUNDING

Do you agree with the terms of funding shown below?

Yes

- i) it must be used solely for the purpose of implementing a PB process which is designed to deliver as an outcome an improvement in Community Safety relating to policing priorities and objectives for the area;

- ii) a public PB event must be held before 31 March 2009 which engages local people in deciding how some public funding should be spent on improving Community Safety in the relevant neighbourhood;
- iii) it must be supplemented by funds secured from other sources e.g. partners, but must be spent or committed by 31 March 2009;
- iv) it must not be used for overtime or other staff payments;
- v) it must not be used for the purchase of equipment or kit for the police or partners, or in place of other expenditure which would normally fall on police funds;
- vi) it will be liable to recovery by the Home Office through the usual end-of-year audit process if any of these terms is not met.

SIGNED...George Kelly , Chair of Responsible Authorities Group DATE 15 January 2009

Please send this form when complete to Bob.macey@homeoffice.gsi.gov.uk by **31 December 2008**. Forms will be accepted until 16 January 2009 provided that the Notice of Intention to Bid (attached) is received at the same email address by 31 December 2008.

If a Bid is proposed but the Bid form cannot be completed before **31 December 2008**, please complete this notice and send to Bob.macey@homeoffice.gsi.gov.uk **by that date**. Forms will be accepted until 16 January 2009 provided that the Notice of Intention to Bid (below) has been received by 31 December 2008.

NOTICE OF INTENTION TO BID

Please note that a bid will be submitted before 16 January 2009 on behalf of:

Police Authority.....

Police Force.....

CDRP/CSP.....

Reason why Bid form cannot be completed by 31 December 2008

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Contact details.....